

2.

Africa's principal exports, excluding gold and uranium.
Britain, Central African Federation, U.S.A., Germany, Belgium, Japan,
France, Italy, the Netherlands and Mozambique - in that order.

They are

0. EFFECT OF A BOYCOTT ON BRITAIN

1.

2.

Britain is South Africa's chief trading partner.
Britain is far more concerned about the loss of markets for
her own goods in South Africa as a result of a boycott, than about
the problems of finding alternative sources of the goods she buys
from South Africa. Of South Africa's exports other than gold,
only wattle and bark extracts, certain precious metals in the
platinum group and, to a lesser extent, asbestos, could not easily
be replaced by alternative suppliers.

3.

It is clear that South Africa's biggest customers, Britain
chief among them, have in their power a weapon which others are
anxious to use, and will come under increasing pressure to use it
(of U.N. resolutions).
It is equally clear that even without a
boycott, Britain's markets in South Africa will inevitably shrink,
as the South African government is forced increasingly to use the
weapon of import control to safeguard its reserves.

4.

Nevertheless, it is equally clear that a unilateral boycott
of South African goods would do extensive damage to the British
economy without affecting the South African one to the same
extent as since alternative suppliers are available to South Africa.

VD..CONCLUSIONS

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1. It is not practical politics to ask Britain unilaterally to
declare an official boycott of South African goods: such action
would inflict the minimum damage on the South African economy, and
the maximum in Britain.

2. HOW could Britain protect her economy against the effects of

the temporary ending of trade with South Africa?

An examination

of South Africa's exports and imports, product by product (see
document) reveals that three countries buy the same kind of goods
and in the same proportions as South Africa does; and that they
are also suppliers of the same kind of exports as South Africa;
They are Australia, Brazil and Argentina;

These are thus capable

of replacing South Africa as trading partners of Britain, provided
barter deals can be worked out with them.

The document examines

the advantages and problems of such barter deals, and concludes,
generally, that only a very flexible form of agreement is
possible, such that some purchases if considerably reduced
would have to continue to be made in South Africa.

But even granted the success of these arrangements for

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protecting the British economy from the effects of a boycott, it remains true that only an international agreement could ensure that a British boycott did not result simply in a field day for Britain's competitors. In all but a few of her exports, South Africa could sell most of her output elsewhere. severely upsetting the international markets} agreement between all the producers and consumers of each of South Africa's principal exports is the only way of declaring an effective boycott which at the same time minimises the ill-effects in the rest of the World. The document gives an outline, (p. 33) of the steps that would have to be taken to reach such an agreement: Since this section may be said to represent the principal practical conclusion of the document, it should be read in the original.

At the very least she is capable of
Thus an international

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Summary of Main Points from

SANCTIONS AGAINST SOUTH AFRICA

by Patrick Van RenSbeï-\201i%*

A. INTRODUCTION

1. The starting point is the assumption, not here discqssed,

that economic sanctions against South Africa represent the best chance of a peaceful solution of its problems. document is to discover how British participation could be induced with minimum damage to her economy. ?Sanotiohs may take the form of one of three measures.

The object of the

2. First, the withdrawal of capital.

Nearly Â£1,000m. of the

on the contrary, the fact

jï-\2024500m.â\200\224odd foreign investment in South Africa comes from Britain. Clearly, private foreign investment is not susceptible to a political demand for its withdrawal: that Â£191m, out of the total Â£2,017m. national income in 1960_ accrued to nonâ\200\224South African factors of production emphasises the interest of foreign capital in preserving a stable and expanding eoenomy.

On the other hand, some of this capital is already being withdrawn, where allowed, in response to fears for the future.

effect both on industry and on the foreign reserves of the country.â\200\230 The document is net precise about this effect, making only the two general statements that a satisfactogx rate of industrial grcwth is not possible without foreign oapgtal; and that import" osntrol is a necessary - and so far effective ~ corrective to al fall in foreign reserves as a result of capital withdrawal.

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3. Second, cutting off supplies to South Africa of essential

Starvation of foreign capital could have an important

Of these oil is the most obvious.

or strategic commoditiesQ' present, however, an oil embargo is unlikely owing to the surplus of oil, and an effective international agreement which includes all producers and consumers is a preureQUisite. machinery and metal manufactures are another essential imhort. But most of these some from Britain (and, to a lesser extent; the U.S.) whose economy could not bear alone the full brunt of an ~emhargo. would be needed to ensure that no alternative suppliers were forthcoming.

To be effective, moreover, an international agreement

Industrial

At

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4. A boycott of South Africa's exports.

The main body of the

document is devoted to a consideration of the effect of such a boycott.

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B. EFFECT OF BOYCOTT ON SOUTH AFRICA

1. South Africa depends to a high degree on its exports. In

1960 her total merchandise exports were equal to a fifth of her net national income.
quarter of the national income.(c.f. 4% in the case of the U.S.).

If gold is added, exports represent a

2. The agricultural-sector of the economy is probably the most

vulnerable to boycott. Moreover, it is in this sector that the effect would be felt most strongly by the European, relative to the non-European, part of the population, since farm labour cannot easily be retrenched in response to a fall in profits.

3. In 1959 the capital inflow, together with sales of gold,

only just topped South Africa's deficit on trading account.

It

follows that a sharp outflow of capital, such as occurred after Sharpeville; necessitates a sharp restriction on imports.
a boycott of capital should not be given too much weight in view of the assets available to the South African government both in checking a capital outflow and in restricting imports.

But

40 Ten countries each importing more than £5m. worth of South African goods, are responsible for buying all but £40m. of South

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