

12-87- 1999

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What this picture paints for the ANC's municipal election strategy is the following:

.
. That the ANC must ensure these territorial bases are not consolidated into municipal victories;

Â«- That the ANC cannot allow the present weaknesses existing at a municipal level to inhibit the consolidation of our national and provincial victories;

- That, given that almost half the councillors which will be elected will be voted for as ward candidates, selecting the right candidates becomes a priority area for the deployment committee.

MEETING WITH PROVINCIAL SECRETARIES

A meeting between Cde. Sydney Mufamede, the SG and Provincial Secretaries was held on Friday 9 July 1999 in order to brief them on the broad local government environment and areas in which the ANC will need to organise itself over the next fifteen months.

.
The meeting agreed that the NWC would need to establish a mechanism which would drive the programme of action as outlined below.

PROGRAMME OF ACTION

The ANC's programme of action from now until the November 2000 elections will have to deal with each of the following areas:

0 ANC Policy: Important resolutions were taken at the Mafeking Conference, including that municipalities must be rationalised and in the case of metropolitan areas unities created. Important decisions will have to be made in each of these areas over the next year.

. Demarcation: The Municipal Demarcation Board is the national body charged with the responsibility of demarcating South Africa as a whole. The decisions taken will have far reaching implications not just for the development of local government, but as more and more implementation is done locally, these structures will have to coordinate that development. It is imperative that as an ANC there is a national

1. Phasing of the campaign and Organisational work programme
2. Research
3. Structures and capacity
4. Selection of candidates

2.0

Phasing of the campaign and organisational work programme

The campaign phase should be for only about 6 months and can only be embarked on once demarcations are complete and candidates are in place.

The following phases and tasks are suggested:

Phasel: July â\200\224 Dec 1999: Build the ANC and increase councilor contact with community

a)

b)

c)

d)

e)

f)

g)

h)

j)

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Analyse the 1999 election results per municipality to determine in which the ANC structures under performed and in which areas we face a potential threat from the opposition.

Develop coherent organisational strategies to tackle problematic areas.

Consolidate new support and try to convert into members.

Strengthen and rebuild branches - hold AGMs during this phase

Support and empower branches to maintain a dynamic contact with our constituency.

Strengthen the links between branches, councilors and constituency ofi-\201ces.

Carry out local audits on development and delivery as well as on main problems.

Do a provincially led audit of the performance of ANC controlled councils as well as individual councilors.

Try to change public perception of performance of councils through listening forums and improved information to and contact with communities.

Ensure coordinated responses and proper follow up to issues and problems around delivery that are raised by communities.

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National Executive Committee, 30-31 July 1999. Volume 2: Programme of Action

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REGISTRATION:

in South Africa as a whole, it appears that many eligible voters did not register. In fact, compared with the municipal elections of 1995/1996 only some 572000 extra voters registered, which represents an increase of only 3%.

in Eastern Cape, KwaZulu-Natal and Western Cape, fewer people registered for the national elections in 1999 than for the local elections in 1995/1996.

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1996â\200\230

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1872572
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Given that municipal elections are usually not taken as seriously, the generally poor registration must be considered, from the ANCâ\200\230S perspective, both a strength and a weakness. As a strength, it is clear that the ANC registered its voters better than other parties. However, this can also become a weakness because with local elections 3 year away, opposition parties will focus on getting out and registering those opposition voters who are not on the national voters roll. councillors, this could seriously affect the ANCâ\200\231s chances in 1999.

lf coupled with subjective weaknesses of ANC

There is therefore a real need to ensure the ANC continues to register all of its possible voters and this must be seen as an ongoing campaign.

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PROPOSED MECHANISM TO DRIVE THE ANC\200\231S

PROGRAMME OF ACTION

Given the impedance of ensuring broad political control of the various areas, it is suggested that the NWC establish:

0 A Broad Forum to ensure the ANC\200\231s approach is\200\231 given

political content. This Broad Forum must include at least the following: National (86, Ode. Sydney Mufamadi, NWC members, representation from National Elections, Deployment and Governance committees, Cde. Collin Matjila), Provincial (Premiers/Premier candidates, MEC of Local Government, Provincial Secretaries). The Broad Forum would meet every 2-3 months although an initial one-day workshop (including as many NWC members as possible) should be held before the end of July 1999 to give content to the areas of the programme of action as outlined above.

9 A Management Forum \200\224 including the SG, Cde. Sydney, relevant national personnel and a person nominated by the Provincial Premier (or Premier candidate). This Management Forum would meet at least on a monthly basis to review the programme and formulate ANC perspectives on the areas outlined above

Phase 1:

July 2000 - Dec 1999

Build the ANC and increase councilor contact with community

Phase 2:

January 2000 - June 2000

Prepare the ground for campaign

Phase 3:

July 2000 - Elections

Elections campaign

We must also during the 1st phase work towards the following:

a) Research to prepare the ground for development an election strategy

by early 2000.

b) Setting up Campaign structures by early 2000

0) Agree on the Candidates selection process.

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document is adopted.

This section to be elaborated once the Accelerating change

a)

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Strengthening local government

Set up coherent co-ordination for local government at national and provincial levels, to ensure coherent vision

Greater support for local tier of government by ANC, including capacity building and training;

Prioritise local government in our deployment strategy;

Ex-officio status for local government on NEC and PECs;

Restructure ANC zonal and regional structures in line with new boundaries.

Participatory local processes;

process., local partnerships

Producing integrated local development plans and driving local economic development.

Preparations for Local government elections

councilor report backs, budget

Housing

Mobilisation and capacity building around the National Presidential

Lead project on housing.

Education and Training

Consolidate the Education Alliance structures;

Mobilise communities and sectors through the COLTS campaign;

and

2000-2001

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Natiouai Executive Committee, 30-31 July 1999. Volume 2: Programme of Action

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CONCLUSION If we agree on these broad programme areas, then the different NEC subcommittees, the provinces and Leagues need to elaborate concrete programmes based on these areas.

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Province

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Free State: ' "
Gauteng
KwaZulu~Natai
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1 120860
A 343784
1746718
1412785
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North;West
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24842851
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Given that municipal elections are usually not taken as seriously, the generally poor registration must be considered, from the ANC's perspective, both a strength and a weakness. As a strength, it is clear that the ANC registered its voters better than other parties. However, this can also become a weakness because with local elections a year away, opposition parties will focus on getting out and registering those Opposition voters who are not on the national voters roll. councillors, this could seriously affect the ANC's chances in 1999.

if coupled with subjective weaknesses of ANC

There is therefore a real need to ensure the ANC continues to register all of its possible voters and this must be seen as an ongoing campaign.

k) Develop effective communication strategies at different levels of government to build on the campaign themes of speeding up change through partnerships.

l) Continue communicating government achievements, plans and new initiatives as vigorously as is done during an election campaign.

m) Ensure that the building of practical partnerships for delivery becomes part of our work at all levels.

n) Monitor and participate in the demarcations process â\200\224 an urgent meeting should be convened by the SG to ensure that provincial political leadership are thoroughly briefed process.

o) Conduct polling research in preparation for strategy workshop in next phase.

Phase 2: January - June 2000: Prepare the ground for campaign

a) Hold the i-\201rst election strategy workshop in February 2000 to outline the way forward.

b) Restructure ANC sub-regions/zones to correspond with the new local council outer boundaries as soon as these are demarcated so that coherent structures can be set up that will ultimately hold local government accountable.

c) Set up national and provincial election structures by March 2000.

(1) Develop campaign plans and budgets

e) Set up local election structures for each council area by setting up sub-regional/zonal election teams.

D Conduct a national training program for all election structures

g) Increase ANC and councilor proï-\201le at local level through

listening forums around issues like the 2000/2001 local council budget priorities

h) Implement candidate selection in June with strong participation from deployment committees to ensure that performance is taken into account.

i) Train candidates

Phase 3: July - elections: Elections campaign

a) Implement communication and media strategies and organisational campaign plan.

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RESULTS:

The overall election results, broken down by types of municipalities, reads as follows:

Parties

Transitional Transitional!

Transitional
Rural Remaining Local Councils

Councils
m Areas
2784991
974197.
81031
20080
20284
937087
104361
_â\200\230 27912
238575
20088
152889
_ 147480
3382091 2128844

Transitional Total VotÃ©E'
Metropolitan
Councils
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807977
1410173
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13708801
548288
1180278]
91881
599373
288299
87597Â§|
4497229 188390631

4129282
_. 521090
194405
481719
189079!
837824

___ 58528991

ANC
DP N
lFE .
NNP
UDM
OTHER
TOTAL

Looking at the performance of parties, we must note particularly that the ANC's opposition has clearly definable territorial bases:

. Democratic Party: it is clear from this table that the DP has

extended its base from Metropolitan councils into most TLCs in the country. While they only beat the ANC in the Centurion MLC, they have consolidated their position as the major urban opposition to the ANC. Indeed, their base is also geographically concentrated within each urban centre, having pretty much taken all central urban areas (former towns, CBDs, suburbs) throughout the country.

. United Democratic Movement: It is clear they have a fairly

solid base around Umtata. In fact, they beat the ANC in Umtata TLC, Xhosa TRC, Umtata Rural TRC and Mqanduli TRC.

. New National Party: While they have slipped significantly and lost ground to the DP at a national level, they are still the ANC's biggest challenge in the metropolitan area of Cape Town. However, what is also significant is that the DP has eaten into this base winning many voting stations in central areas.

11 United Christian Democratic Party: The UCDP got a moral victory in Mankweng where they beat the ANC. While they did not beat the ANC in other areas, they had a fairly strong showing in rural areas of Central, Bophirima and Rustenburg District Councils.

LOCAL GOVERNMENT ELECTIONS

1.0

Context

Local elections will take place some time between end-October 2000 and end-January 2001. The complicated demarcation process has to be completed in the next year to prepare for local elections. Present timeframes for demarcation are to complete outer boundaries of new local councils by January 2000 and ward boundaries by the end of May 2000.

Our research clearly shows that local government is the sphere of government where our performance is judged most harshly by our voters. Councilors are seen as being out of touch. There is little awareness of the role and functions of local government as well as the achievements in terms of delivery.

We have also experienced many problems with relationships between our constitutional
In many areas
relationships have broken down.

structures and our councilors.

A further complication is the fact that there are no ANC constitutional structures that correspond with local government boundaries and that this makes accountability difficult to enforce and leads to a lack of coordination in terms of a coherent ANC approach to development in a specific area. This can only be addressed once new demarcations are in place.

At the end of the national election campaign we are in a favourable position in terms of voter contact and motivation. It is essential that the momentum built up during the campaign is not lost and that the ANC's communication strategy and
work on the ground consolidates the
support we mobilised and builds on the main themes we communicated.

A key strategy would be to maintain a high level of contact between voters and ANC leaders in government and branches.

Recommendations for our local election campaign are summarised below in the following sections:

National Executive Committee, 30-31 July 1999. Volume 2: Programme of Action

â\200\231 Stengthen

the

School

Governance

structures

and

ensure

participation of our branches.

(1) Youth Development and Childrenâ\200\231s Rights

â\200\231 Support and promote government and the initiatives of the Youth

League and National Youth Commission in this area;

â\200\231 Promote the rights of children, societyâ\200\231s responsibilities, with

special focus on no-toierance of violence and abuse of children.

e) Aids and Health

â\200\231 Mobilisation of our structures, communities, sectors and broader

society in the national campaign against AIDS;

Mobilisation around the concept of a Patientâ\200\231s charter.

â\200\231

f) Crime and corruption

â\200\231 Escalate program to transform the security forces, getting rid of

corruption in the SAPS, implementation of the National Crime

Prevention strategy, involvement of communities in CPFâ\200\231s;

â\200\231 Strengthen institutions and mechanisms to deal with corruption, effective communication strategy, changing public service ethos, and role of communities.

â\200\231 Mobilizing our structures and communities to participate in the fight against corruption.

â\200\231 Ensure that we also fight corruption in the private sector and promote legislation to deal with syndicates and gangs.

9) Gender Equality

â\200\231 Promote the economic empowerment, social development and

equality of women in all spheres of society;

â\200\231 Educate members and raise the general consciousness in society around gender issues;

â\200\231 Focus on the issue of violence against women and take a stand in

the movement on genderâ\200\224based violence in the movement;

â\200\231 Stenghten the Womenâ\200\231s League and the ensure the proper

functioning of the ANC Gender Committee.

â\200\231 Implementing the programme outlined in our 50th Conference resolution including party to party and inter-govemment reiations, taking forward the African renaissance, strenghtening co-operation in Southern Africa, building South-South solidarity and working towards a just world order.

â\200\231

Facilitate
transformation, development and nation building.

participation

peopleâ\200\231s

and

empowerment

in

2. Strengthen the hold of the democratic forces on state

transform the state machinery to serve the cause of social change;

power and

3. Pursue economic growth, development and redistribution

way as to improve the peopleâ\200\231s quality of life; and

in such a

4. Work with progressive forces throughout the world to promote and
defend our transformation, advance Africaâ\200\231s renaissance and build a
new world order.

Programmatic Priorities for 1999/2000

1. Organisational priorities

2. Governance

3. Campaigns

4. International

1 . BUILDING THE ANC

Political education and induction of Executives.

Programmatic interaction between national and provincial leaders
and grassroots structures

â\200\231 Strengthening branches, more socio-economic orientated
approach, empowering membership and the democratic
functioning of branches; induction for new members;
Implementing and monitoring our deployment strategy;
Induction of, effective interaction and clear lines of accountability
between ANC structures and elected representatives.
Preparations for January 8, 2000
Strengthening the Leagues; and

â\200\231 Prepare for the National General Council during the first semester
of 2000.

2. STRENGTHEN THE ALLIANCE AND MDM.

â\200\231 Implementation and monitoring of programs agreed on at the
Alliance summit

â\200\231 Functioning alliance structures at all levels;

National Executive Committee, 30-31 July 1999. Volume 2: Programme of Action

Introduction

The National

Executive Committee in December 1998 adopted a Programme of Action, outlining the key programme areas for the movement, with our main focus on the Election Campaign during the first semester.

The resounding victory of June 2, was a vote of confidence in the movement for the foundations we have laid during the first five years of democratic rule. We achieved this victory because of our message, our vision and our campaign methods that emphasized personal contact with voters.

The overwhelming mandate and the heightened mobilization during our campaign provide us with an opportunity to consolidate and ensure that we implement the pillars of our Elections Manifesto:-

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Accelerating change;
Partnerships with the people;
Building a new patriotism; and
Working for a better Africa and world.

Within this context we will have to look at preparations for the Local Government Elections. This then forms the backdrop of our Programme of Action for the next 18 months.

Key Objectives

1. Build and strengthen the ANC as a movement that organises and leads people in the task of social transformation and ensuring :-

â\200\231 Building partnerships and national consensus around the key

problems facing the country;
A decisive victory in the local elections;
The mobilisation and organisation of different components of the
motive forces;
Strengthening the Alliance and MDM
Extend participatory democracy and further promote equality;

â\200\231 influence and engage with broader society around our agenda of transformation.

National Executive Committee, 30- 31 July 1999. V03.1mm 2'. Programme of Actitm

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Extended Page

approach and not a form of federalism where each province does its own thing.

. Government: Legislation will have to be passed at a provincial

level describing the types of municipality which can be established in each province. This matter is presently being challenged in the Constitutional Court. Once finalised, each new municipality will have to be established through proclamations. Again, as these proclamations will have widespread implications, there must be national oversight by the relevant ANC structures.

The following table outlines some of the key areas in which the NWC, NEC, PECs and all other structures of the movement will have to be engaged over the next eighteen months. For NWC it should be read whatever is the appropriate structure from the ANC's perspective. For Minister, we must recognise that in many cases the Minister has to consult particular structures such as SALGA, Demarcation Board, MECs, Houses of Traditional Leaders.

AREA

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ANC Policy

TIME FRAME

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Decision on which areas should be

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metropolitan: This is to be urgently done by the Mlnlstan what is the process of consultation, how is the decision made, etc.

-
identify, and then prepare required
legislation. for possible Cross Boundary
Municipal Areas ~â\200\224 This must be done: over
the next few weeks: what is the process of
consultation, how is the decision made. etc;

Determine 98 Metropolitan and District

o
boundaries -- there must be a national
approach to this new work as a lot of
provincial vested interests come in Again,
how is this to be done

Policy

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around late July
1999
o
Demarcation\201o
in process some
4-5 months
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Begin:
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completed by
late October

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Board

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Policy must

Demarcation\200\230cation

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Board

NWC input
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Determine all Local municipalities in the

a
be in\201nalised by
late September
1999
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in begins early\202y

November and
completed end

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Wet Council areas - again. there are a
whole set of issues to deal with: (a) the
question of amalgamating small TLCs with
rural councils, (b) the question of
municipalities and tribal authority areas. (6)
the question of boundaries to provide
effective service provision and not simply
boundaries to suit political purposes, etc.

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Management Area boundaries - these are
areas where there will be no local
municipalities

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be finalised by
late September
1999

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November and
completed and

A 2000 .
Policy must

Determination of all District

NWC input
Demarcation

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Demarcation

Demarcation

Demarcation

2000

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b) Start running the election machinery that involves all

constitutional structures and suspend most other organisational work.

c) Deploy MPs and MPLs as well as national provincial leaders to

11

local election teams.

3.0

Research

The following research needs to be done as soon as possible to prepare the ground for developing an election strategy by early 2000:

a) An overview of the changes in laws and policies that will impact

our demarcations and local government structures in power.

b) The GIS system needs to be updated with the new demography of district and local councils as well as the results of the 1999 elections per municipal area.

0) Ongoing tracking of research surveys that measure voter attitudes and perceptions.

d) ANC polling to inform campaign message and strategy

e) Coordination and interpretation of local level delivery audits to

inform organisational strategy to deal with problems.

f) Focus groups should be held in areas where the ANC lost support

(e.g. Umtata and Maï-\201keng)

g) Long term research capacity should be built in the provinces to enable us to deal with delivery audits and to more effectively use and interpret national research results at provincial level.

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LOCAL GOVERNMENT PROGRAMME OF

ACTION 1999-2000

REPORT TO NATIONAL WORKING COMMITTEE

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12 July 1999

EXISTING SITUATION:

The country is presently divided into the following municipalities:

- . 6 metropolitan areas which have collectively 24 metropolitan

substructures;

- . 42 District/Regional/Services Councils which collectively have

some 777 Transitional Local Councils, Transitional Rural Councils, Transitional Representative Councils or municipalities which did not have elections (such as Groblersdal).

in rural parts of KwaZulu-Natal and much of Northâ\200\224West province there are no local municipalities.

Preliminary work of the Municipal Demarcation Board suggests there may be around 60 Metropolitan Councils/District Councils, but the number of local councils will be significantly rationalised.

TARGET DATE FOR ELECTIONS:

In terms of the constitution, municipal elections must be held within 90 days of 1 November 2000.

STRENGTHS AND WEAKNESSES

An analysis of the results of Elections 99 is instructive in indicating strengths, weaknesses, opportunities and threats facing the ANC as it organises for the municipal elections in November 2000.

AFRICAN NATIONAL CONGRESS

National Executive Committee
30-31 July and 1 August 1999

Cedar Park, WOODMEAD

VOLUME 4

Table of Contents

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Draft Programme of Action: 1999/2000

2.

Draft Local Government Elections Programme.

' Engaging all sectors of the MDM in elections and our broad programme for transformation.

3 . COMMUNICATIONS

â\200\231 Strengthen our internal communications mechanisms and our public relations capacity;

â\200\231 Transforming and engaging with the communications environment in the country.

Key programmes as agreed on in our â\200\231Accelerating changeâ\200\231 document, once adopted by the NEC.

1. LOCAL GOVERNMENT ELECTIONS

Context

Local elections will take place some time between November 2000 and January 2001. The complicated demarcation process has to be completed in the next year to prepare for local elections. Our research clearly shows that local government is the sphere of government where our performance is judged most harshly by our voters. Councilors are seen as being out of touch. There is little awareness of the role and functions of local government as well as the achievements in terms of delivery.

At the end of the national election campaign we are in a favourable position in terms of voter contact and motivation. It is essential that the momentum built up during the campaign is not lost and that the ANCâ\200\231s communication strategy and work on the ground consolidates the support we mobilised and builds on the main themes we communicated.

Phasing Of the campaign and organisational work programme

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The following phases and tasks are suggested:

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National Executive Committee, 30-31 July 1999. Volume 2: Programme Of Action

intervention is well coordinated and complimented by as consultative a democratic process as possible.

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In the previous local elections ward candidates were selected through a popular democratic process where branches and MDM structures elected one candidate for their ward. In some areas community mass meetings were used for candidate selection. The fact that there were around 6000 ward selection meetings held in the country severely limited the extent to which provincial and regional leadership could guide and monitor the process. PR candidates were selected at a list conference convened in each municipal area where all the ANC and MDM structures representatives political intervention was limited in most provinces.

Again

vote.

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National Executive Committee, 30-31 July 1999. Volume 2: Programme of Action

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Structures and capacity

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National Executive Committee, 30-31 July 1999. Volume 2: ngrazâ\200\230ume 01' Action

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LOCAL GOVERNMENT PROGRAMME OF

ACTION 1999-2000

REPORT TO NATIONAL WORKING COMMITTEE

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12 July 1999

EXISTING SITUATION:

The country is presently divided into the following municipalities:

- . 6 metropolitan areas which have collectively 24 metropolitan

substructures;

- . 42 District/Regional/Services Councils which collectively have

some 777 Transitional Local Councils, Transitional Rural Councils, Transitional Representative Councils or municipalities which did not have elections (such as Groblersdal).

in rural parts of KwaZulu-Natal and much of Northâ\200\224West province there are no local municipalities.

Preliminary work of the Municipal Demarcation Board suggests there may be around 60 Metropolitan Councils/District Councils, but the number of local councils will be significantly rationalised.

TARGET DATE FOR ELECTIONS:

In terms of the constitution, municipal elections must be held within 90 days of 1 November 2000.

STRENGTHS AND WEAKNESSES

An analysis of the results of Elections 99 is instructive in indicating strengths, weaknesses, opportunities and threats facing the ANC as it organises for the municipal elections in November 2000.

b) Start running the election machinery that involves all

constitutional structures and suspend most other organisational work.

c) Deploy MPs and MPLs as well as national provincial leaders to

11

local election teams.

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Research

The following research needs to be done as soon as possible to prepare the ground for developing an election strategy by early 2000:

a) An overview of the changes in laws and policies that will impact

our demarcations and local government structures in power.

b) The GIS system needs to be updated with the new demography of district and local councils as well as the results of the 1999 elections per municipal area.

0) Ongoing tracking of research surveys that measure voter attitudes and perceptions.

d) ANC polling to inform campaign message and strategy

e) Coordination and interpretation of local level delivery audits to

inform organisational strategy to deal with problems.

f) Focus groups should be held in areas where the ANC lost support

(e.g. Umtata and Maï-\201keng)

g) Long term research capacity should be built in the provinces to enable us to deal with delivery audits and to more effectively use and interpret national research results at provincial level.

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Natinnal Executive Committee, 30-31 July 19.99. Veiume 2: Progrzmime of Action

Extended Page

approach and not a form of federalism where each province does its own thing.

. Government: Legislation will have to be passed at a provincial

level describing the types of municipality which can be established in each province. This matter is presently being challenged in the Constitutional Court. Once finalised, each new municipality will have to be established through proclamations. Again, as these proclamations will have widespread implications, there must be national oversight by the relevant ANC structures.

The following table outlines some of the key areas in which the NWC, NEC, PECs and all other structures of the movement will have to be engaged over the next eighteen months. For NWC it should be read whatever is the appropriate structure from the ANC's perspective. For Minister, we must recognise that in many cases the Minister has to consult particular structures such as SALGA, Demarcation Board, MECs, Houses of Traditional Leaders.

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legislation. for possible Cross Boundary
Municipal Areas ~â\200\224 This must be done: over
the next few weeks: what is the process of
consultation, how is the decision made. etc;

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approach to this new work as a lot of
provincially vested interests come in again,
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question of amalgamating small TLCs with
rural councils, (b) the question of
municipalities and tribal authority areas. (6)
the question of boundaries to provide
effective service provision and not simply
boundaries to suit political purposes, etc.

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Introduction

The National

Executive Committee in December 1998 adopted a Programme of Action, outlining the key programme areas for the movement, with our main focus on the Election Campaign during the first semester.

The resounding victory of June 2, was a vote of confidence in the movement for the foundations we have laid during the first five years of democratic rule. We achieved this victory because of our message, our vision and our campaign methods that emphasized personal contact with voters.

The overwhelming mandate and the heightened mobilization during our campaign provide us with an opportunity to consolidate and ensure that we implement the pillars of our Elections Manifesto:-

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Accelerating change;
Partnerships with the people;
Building a new patriotism; and
Working for a better Africa and world.

Within this context we will have to look at preparations for the Local Government Elections. This then forms the backdrop of our Programme of Action for the next 18 months.

Key Objectives

1. Build and strengthen the ANC as a movement that organises and leads people in the task of social transformation and ensuring :-

â\200\231 Building partnerships and national consensus around the key

problems facing the country;
A decisive victory in the local elections;
The mobilisation and organisation of different components of the
motive forces;
Strengthening the Alliance and MDM
Extend participatory democracy and further promote equality;

â\200\231 influence and engage with broader society around our agenda of transformation.

National Executive Committee, 30- 31 July 1999. V03.1mm 2'. Programme of Actitm

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Facilitate
transformation, development and nation building.

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2. Strengthen the hold of the democratic forces on state

transform the state machinery to serve the cause of social change;

power and

3. Pursue economic growth, development and redistribution

way as to improve the peopleâ\200\231s quality of life; and

in such a

4. Work with progressive forces throughout the world to promote and
defend our transformation, advance Africaâ\200\231s renaissance and build a
new world order.

Programmatic Priorities for 1999/2000

1. Organisational priorities

2. Governance

3. Campaigns

4. International

1 . BUILDING THE ANC

Political education and induction of Executives.

Programmatic interaction between national and provincial leaders
and grassroots structures

â\200\231 Strengthening branches, more socio-economic orientated
approach, empowering membership and the democratic
functioning of branches; induction for new members;
Implementing and monitoring our deployment strategy;
Induction of, effective interaction and clear lines of accountability
between ANC structures and elected representatives.
Preparations for January 8, 2000
Strengthening the Leagues; and

â\200\231 Prepare for the National General Council during the first semester
of 2000.

2. STRENGTHEN THE ALLIANCE AND MDM.

â\200\231 Implementation and monitoring of programs agreed on at the
Alliance summit

â\200\231 Functioning alliance structures at all levels;

National Executive Committee, 30-31 July 1999. Volume 2: Programme of Action

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National Executive Committee, 30-31 July 1999. Volume 2: ngrazâ\200\230ume 01' Action

intervention is well coordinated and complimented by as consultative a democratic process as possible.

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In the previous local elections ward candidates were selected through a popular democratic process where branches and MDM structures elected one candidate for their ward. In some areas community mass meetings were used for candidate selection. The fact that there were around 6000 ward selection meetings held in the country severely limited the extent to which provincial and regional leadership could guide and monitor the process. PR candidates were selected at a list conference convened in each municipal area where all the ANC and MDM structures representatives political intervention was limited in most provinces.

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A detailed list and candidate selection process must be developed that takes into account the above factors. As a basis for beginning discussions the following is proposed:

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National Executive Committee, 30-31 July 1999. Volume 2: Programme of Action

' Engaging all sectors of the MDM in elections and our broad programme for transformation.

3 . COMMUNICATIONS

â\200\231 Strengthen our internal communications mechanisms and our public relations capacity;

â\200\231 Transforming and engaging with the communications environment in the country.

Key programmes as agreed on in our â\200\231Accelerating changeâ\200\231 document, once adopted by the NEC.

1. LOCAL GOVERNMENT ELECTIONS

Context

Local elections will take place some time between November 2000 and January 2001. The complicated demarcation process has to be completed in the next year to prepare for local elections. Our research clearly shows that local government is the sphere of government where our performance is judged most harshly by our voters. Councilors are seen as being out of touch. There is little awareness of the role and functions of local government as well as the achievements in terms of delivery.

At the end of the national election campaign we are in a favourable position in terms of voter contact and motivation. It is essential that the momentum built up during the campaign is not lost and that the ANCâ\200\231s communication strategy and work on the ground consolidates the support we mobilised and builds on the main themes we communicated.

Phasing Of the campaign and organisational work programme

The campaign phase should be for only about 6 months and can only be embarked on once demarcations are complete and candidates are in place.

The following phases and tasks are suggested:

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National Executive Committee, 30-31 July 1999. Volume 2: Programme Of Action

AFRICAN NATIONAL CONGRESS

National Executive Committee
30-31 July and 1 August 1999

Cedar Park, WOODMEAD

VOLUME 4

Table of Contents

1.

Draft Programme of Action: 1999/2000

2.

Draft Local Government Elections Programme.

CONCLUSION If we agree on these broad programme areas, then the different NEC subcommittees, the provinces and Leagues need to elaborate concrete programmes based on these areas.

National Executive Committee, 30-31 July 1999. Volume 2: Programme of Action

Cedar Park, Woodmead, 30-31 July 1999

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DRAFT PROGRAMME OF ACTION
LOCAL GOVERNMENT ELECTIONS

Phase 1:

July 2000 - Dec 1999

Build the ANC and increase councilor contact with community

Phase 2:

January 2000 - June 2000

Prepare the ground for campaign

Phase 3:

July 2000 - Elections

Elections campaign

We must also during the 1st phase work towards the following:

a) Research to prepare the ground for development an election strategy

by early 2000.

b) Setting up Campaign structures by early 2000

0) Agree on the Candidates selection process.

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document is adopted.

This section to be elaborated once the Accelerating change

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Strengthening local government

Set up coherent co-ordination for local government at national and provincial levels, to ensure coherent vision

Greater support for local tier of government by ANC, including capacity building and training;

Prioritise local government in our deployment strategy;

Ex-officio status for local government on NEC and PECs;

Restructure ANC zonal and regional structures in line with new boundaries.

Participatory local processes;

process., local partnerships

Producing integrated local development plans and driving local economic development.

Preparations for Local government elections

councilor report backs, budget

Housing

Mobilisation and capacity building around the National Presidential

Lead project on housing.

Education and Training

Consolidate the Education Alliance structures;

Mobilise communities and sectors through the COLTS campaign;

and

2003-2004

- 2004-2005-I

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PROPOSED MECHANISM TO DRIVE THE ANC\200\231S

PROGRAMME OF ACTION

Given the impedance of ensuring broad political control of the various areas, it is suggested that the NWC establish:

. A Broad Forum to ensure the ANC\200\231s approach is given

potitital content. This Broad Forum must include at least the following: National (SG, Ode. Sydney Mufamadi, NWC members, representation from National Elections, Deployment and Govemanoe committees, Cde. Catlin Matjila}, Provincial (Premiers/Premier candidates, MEC of Loca! Government, Provincial Secretaries). The Broad Forum would meet every 2-3 months although an initial one-day workshop (including as many NWC members as possible) should be held before the end of duty 1999 to give content to the areas of the programme of action as outtined above.

o A Management Forum \200\224 including the SG, Cde. Sydney,

relevant nationat personnel and a person nominated by the Provincial Premier (or Premier candidate). This Management Forum would meet at least on a monthly basis to review the programme and formulate ANC perspectives on the areas outlined above~

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REGISTRATION:

in South Africa as a whole, it appears that many eligible voters did not register. In fact, compared with the municipal elections of 1995/1996 only some 572000 extra voters registered, which represents an increase of only 3%.

in Eastern Cape, KwaZulu-Natal and Western Cape, fewer people registered for the national elections in 1999 than for the local elections in 1995/1996.

Registration
1996â\200\230

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Registration

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Eastern Cape
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Gauteng
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Northern Province
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Western Cape
Granq Iotai

2747418
1178637
3712571) —
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1239464]
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376103
1872572
1538223
1866567

Given that municipal elections are usually not taken as seriously, the generally poor registration must be considered, from the ANCâ\200\230S perspective, both a strength and a weakness. As a strength, it is clear that the ANC registered its voters better than other parties. However, this can also become a weakness because with local elections 3 year away, opposition parties will focus on getting out and registering those opposition voters who are not on the national voters roll. councillors, this could seriously affect the ANCâ\200\231s chances in 1999.

lf coupled with subjective weaknesses of ANC

There is therefore a real need to ensure the ANC continues to register all of its possible voters and this must be seen as an ongoing campaign.

1. Phasing of the campaign and Organisational work programme
2. Research
3. Structures and capacity
4. Selection of candidates

2.0

Phasing of the campaign and organisational work programme

The campaign phase should be for only about 6 months and can only be embarked on once demarcations are complete and candidates are in place.

The following phases and tasks are suggested:

Phasel: July â\200\224 Dec 1999: Build the ANC and increase councilor contact with community

a)

b)

c)

d)

e)

f)

g)

h)

j)

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Analyse the 1999 election results per municipality to determine in which the ANC structures under performed and in which areas we face a potential threat from the opposition.

Develop coherent organisational strategies to tackle problematic areas.

Consolidate new support and try to convert into members.

Strengthen and rebuild branches - hold AGMs during this phase

Support and empower branches to maintain a dynamic contact with our constituency.

Strengthen the links between branches, councilors and constituency ofi-\201ces.

Carry out local audits on development and delivery as well as on main problems.

Do a provincially led audit of the performance of ANC controlled councils as well as individual councilors.

Try to change public perception of performance of councils through listening forums and improved information to and contact with communities.

Ensure coordinated responses and proper follow up to issues and problems around delivery that are raised by communities.

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What this picture paints for the ANCâ\200\231s municipal election strategy is the following:

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. That the ANC must ensure these territorial bases are not

consolidated into municipal victories;

. That the ANC cannot allow the present weaknesses existing at a municipal level to inhibit the consolidation of our national and provincial victories;

That, given that almost half the councillors which will be elected will be voted for as ward candidates, selecting the right candidates becomes a priority area for the deployment committee.

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MEETtNG WITH PROVINCIAL SECRETARIES

A meeting between Cde. Sydney Mufamadi, theSG and Provincial Secretaries was held on Friday 9 July 1999 in order to brief them on the broad local government environment and areas in which the ANC will need to organise itself over the next fifteen months.

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The meeting agreed that the NWC would need to establish a mechanism which would drive the programme of action as outlined below.

PROGRAMME OF ACTION

The ANCâ\200\231s programme of action from nowi-\202until the November 2000 elections will have to deal with each of the following areas:

0 ANC Policy: Important resolutions were taken at the Mafeking Conference, including that municipalities must be rationalised and in the case of metropolitan areas unicipalities created. Important decisions will have to be made in each of these areas over the next year.

. Demarcation: The Municipal Demarcation Board is the

national body charged with the responsibility of demarcating South Africa as a whole. The decisions taken will have far reaching implications not just for the development of local government, but as more and more implementation is done locally, these structures will have to coordinate that development. it is imperative that as an ANC there is a national

â\200\231 Stengthen

the

School

Governance

structures

and

ensure

participation of our branches.

(1) Youth Development and Childrenâ\200\231s Rights

â\200\231 Support and promote government and the initiatives of the Youth

League and National Youth Commission in this area;

â\200\231 Promote the rights of children, societyâ\200\231s responsibilities, with

special focus on no-toierance of violence and abuse of children.

e) Aids and Health

â\200\231 Mobilisation of our structures, communities, sectors and broader

society in the national campaign against AIDS;

Mobilisation around the concept of a Patientâ\200\231s charter.

â\200\231

f) Crime and corruption

â\200\231 Escalate program to transform the security forces, getting rid of

corruption in the SAPS, implementation of the National Crime

Prevention strategy, involvement of communities in CPFâ\200\231s;

â\200\231 Strengthen institutions and mechanisms to deal with corruption, effective communication strategy, changing public service ethos, and role of communities.

â\200\231 Mobilizing our structures and communities to participate in the fight against corruption.

â\200\231 Ensure that we also fight corruption in the private sector and promote legislation to deal with syndicates and gangs.

9) Gender Equality

â\200\231 Promote the economic empowerment, social development and

equality of women in all spheres of society;

â\200\231 Educate members and raise the general consciousness in society around gender issues;

â\200\231 Focus on the issue of violence against women and take a stand in

the movement on genderâ\200\224based violence in the movement;

â\200\231 Stenghten the Womenâ\200\231s League and the ensure the proper

functioning of the ANC Gender Committee.

â\200\231 Implementing the programme outlined in our 50th Conference resolution including party to party and inter-government relations, taking forward the African renaissance, strenghtening co-operation in Southern Africa, building South-South solidarity and working towards a just world order.

LOCAL GOVERNMENT ELECTIONS

1.0

Context

Local elections will take place some time between end-October 2000 and end-January 2001. The complicated demarcation process has to be completed in the next year to prepare for local elections. Present timeframes for demarcation are to complete outer boundaries of new local councils by January 2000 and ward boundaries by the end of May 2000.

Our research clearly shows that local government is the sphere of government where our performance is judged most harshly by our voters. Councilors are seen as being out of touch. There is little awareness of the role and functions of local government as well as the achievements in terms of delivery.

We have also experienced many problems with relationships between our constitutional In many areas relationships have broken down.

structures and our councilors.

A further complication is the fact that there are no ANC constitutional structures that correspond with local government boundaries and that this makes accountability difficult to enforce and leads to a lack of coordination in terms of a coherent ANC approach to development in a specific area. This can only be addressed once new demarcations are in place.

At the end of the national election campaign we are in a favourable position in terms of voter contact and motivation. It is essential that the momentum built up during the campaign is not lost and that the ANC's communication strategy and work on the ground consolidates the support we mobilised and builds on the main themes we communicated.

A key strategy would be to maintain a high level of contact between voters and ANC leaders in government and branches.

Recommendations for our local election campaign are summarised below in the following sections:

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RESULTS:

The overall election results, broken down by types of municipalities, reads as follows:

Transitional Transitional!

Transitional

Rural Remaining Local Councils

Councils

- Areas

974197

2784991

20080

81081

987087

20284

' 27912

104881

'â\200\234 20088

288878

â\200\234147480

8 152889

8882091 w2128844

Transitional Total VoteÂ\$|

Metropolitan

Councils

10482882]

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218874

1180278]

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48171_91

1890791

887824 _

4129282.

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Parties

ANC
DP
LFP
NNâ\200\230PW
â\200\230UDM
OTHER
TOTAL

—

— 58528991

Looking at the performance of parties, we must note particularly that the ANCâ\200\231s opposition has clearly dei-\201nable territorial bases:

. Democratic Party: it is clear from this table that the DP has

extended its base from Metropolitan councils into most TLCs in the country. While they only beat the ANC in the Centurion MLC. they. have consolidated their position as the major urban opposition to the ANC. Indeed, their base is also geographically concentrated within each urban centre, having pretty much taken all central urban areas (former towns, CBDs, suburbs) throughout the country.

. United Democratic Movement: It is clear they have a fairly solid base around Umtata. in fact, they beat the ANC in Umteta TLC, Xhora TRC, Umtata Rural TRC and Mganduli TRC.

. New National Party: While they have slipped signiï-\201cantly and lost ground to the DP at a national level, they are still the ANC's biggest challenge in the metmpolitan area of Cape Town. However, what is also significant is that the DP has eaten into this base winning many voting stations in central areas.

1r United Christian Democratic Party: The UCDP got a moral victory in Mateking where they beat the ANC. While they did not beat the AND in other areas, they had a fairiy strong showing in rural areas of Central, Bophirima and Rustenburg District Councils.

k) Develop effective communication strategies at different levels of government to build on the campaign themes of speeding up change through partnerships.

l) Continue communicating government achievements, plans and new initiatives as vigorously as is done during an election campaign.

m) Ensure that the building of practical partnerships for delivery becomes part of our work at all levels.

n) Monitor and participate in the demarcations process â\200\224 an urgent meeting should be convened by the SG to ensure that provincial political leadership are thoroughly briefed process.

o) Conduct polling research in preparation for strategy workshop in next phase.

Phase 2: January - June 2000: Prepare the ground for campaign

a) Hold the i-\201rst election strategy workshop in February 2000 to outline the way forward.

b) Restructure ANC sub-regions/zones to correspond with the new local council outer boundaries as soon as these are demarcated so that coherent structures can be set up that will ultimately hold local government accountable.

c) Set up national and provincial election structures by March 2000.

(1) Develop campaign plans and budgets

e) Set up local election structures for each council area by setting up sub-regional/zonal election teams.

D Conduct a national training program for all election structures

g) Increase ANC and councilor proï-\201le at local level through

listening forums around issues like the 2000/2001 local council budget priorities

h) Implement candidate selection in June with strong participation from deployment committees to ensure that performance is taken into account.

i) Train candidates

Phase 3: July - elections: Elections campaign

a) Implement communication and media strategies and organisational campaign plan.

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Registration
1996

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w 1999

Registration m

Province

Eastern Cape
Free State: ' "
Gauteng
KwaZulu~Natai
Mpumalarlgai
Northern Qape

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1 120860
A 343784
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. Northern Erovince

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North;West
Western Cape
GrandetÃ©d

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Given that municipal elections are usually not taken as seriously, the generally poor registration must be considered, from the ANC's perspective, both a strength and a weakness. As a strength, it is clear that the ANC registered its voters better than other parties. However, this can also become a weakness because with local elections a year away, opposition parties will focus on getting out and registering those Opposition voters who are not on the national voters roll. councillors, this could seriously affect the ANC's chances in 1999.

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