S ummary: Arguments for Changing the Voting Age to 16 years Voting age have been determined on the basis of the following factors:

- 1. T. age of majority (age at which persons can make wills, marry without parental consent, enter into enforcable contracts, get a drivers licence, buy alcoholic drinks, age liable for military service).
- 16 year olds in South Africa may: posses a firearm, execute a will, marry without consent, get a drivers license; and 17 year old may in addition consent to medical surgery, sign
- for military conscription if you male and white ,take out life insurance and apply for majority.
- 2. Ability to decide for themselves who should represent them. ignorance of the political system and ability to understand the significance of voting.
- South African yOLtth are Known for their active participation in the struggle against apartheid from a very early age. By the ages of 15 and 16 most young people have acquired a view of the social and political world that is not much different from the perceptions and understanding of mature adults.
- 3. Physiological development of youth at that age: it is generally acceptable that maturity and development depends on a range of factors: levels of industrialisation, access

to education, family life, education, etc.

The concrete experience of South African youth must be the yard stick for their development and their ability to decide who best will improve this experience:

- between 3.5 and 5 million youth of schoolgoing age (7 16) are out of school
- every year close to 300 000 youth are added to the estimated 6 million non-literate
- only 20% of new job seekers find employment
- there are and have been 9 000 juveniles in prisons in 1992
- one out of every three pregnancies in SA is a teenage pregnancy (2-17 years)
- during the repressive 80's 40% (11 000) of all Emergenoy e-tainees were children, an estimated 318 were killed by the police dutin g the same period.
- 4. Incorporating as many youth into the political processes. One reason for the lowering of the voting age to 18/21 in the West has been attempts to incorporate youth into the 'system' after the youth and student revolts of the 605.
- South African youth is a relatively politicized group and will seek other forms of expression if not incorporated into the mainstream. Also as a social group who has been most adversely affected by apartheid and who's future is not guaranteed even in a democracy, it is important that they an: able to influence the policies of those in power, or

about to come in power to address their issues as a sector. Giving more of them the vote is one way of doing that. A $_{,-}$ -----

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The Voting age: debating the issues

IDraft for discussionl

The debate about changing the voting age has been introduced by the ANC Youth League, as an issue to be considered by the ANC and Other crganisations, in particular the broader youth movement. This paper :riefly seeks to outline the main motivations for and against lowering the voting age from 18 to 16 years.

- 1. Voting Age background
- 1.1 Voting is restricted to 'adult persons', who are defined in most countries as persons of or over the age of 18 or 21 on the day of the election.
- 1.2 The voting rights in the 19 century were linked to property rights, the voting age was therefor link to the age of majority, the age at which people could make wills, enter into enforceable contrac2s and marry without parental consent. In the late Middle Ages in Europe, majority was fixed at 21. In England, for example, it had been 15, but was raised to 21 as the earliest age at which a-man could wear a full set of armour and wield a sword. u)
- 1.3 In most countries the significance of majority has been steadily reduced as certain rights previously associated with it have been extended to minors (eg right to marriace without parental conSent, renter into enforceable contracts, make a 'twillT-eEc).rmue__ _

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"e - 1.4 Besides majority, arguments on the voting age also rely
'on comparison withutbe variogs ages at which young people can
be liable for military service, licensed to drive a car,'freev --

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to leave school, get married or buy alcoholic drinks.
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A strong justification for excluding the young from
voting is lack of competence. It is argued, that though they
are members of the community/citizens, they are not capable of
deciding for the2selves who should represent them and the form
of government. This is because they have not developed
sufficient rational ability and phycological maturity to plan
their lives in advance and see the consequences of their
decisions. They cannot judge where there interest lie and
refor 3322:: 2ake a responsible of the various authorities
1.6 In addition to this general lack or responsibility, it is
argued that the young also have a particular political
incompetence, specifically relevant to the question of voting.
They are ignorant of the political system and how it works,
and are therefor unable to make an informed decision at an
election, or even understand the significance of the act of
I voting. a)
2. Role of youth in the political system
i...
2.1 Apart from the above reasons the voting age was lowered
historically from 25 to 21/18 as a way of giving youth a
1Stake in the system' following the youth and student revolts
of the 60's. Extending formal political rights like the right
to vote to an increasingly militant and anti-establishmeht
younger generation, was seen as a way of channelling their
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.25 C." ten?. 4.31
i"" 2.2 In South Africa, youth from a very early age have played
a key role in the struggle against apartheid, and for the
establishment of- -a. non- racial, democrati_c _order WL- To now
- g_n_.2_.deny_ _a secti_on of the youth (16 and 17 year oIds)" the rightnm
to participate in one of the most important eventSti; wsthe372-_
election to usher in the end of apartheid - is denying their
: .2w-a.-n.contribution in making such an election possible in the first-i H
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place.

- 2.4 Lowering the voting age to give a larger segment of the youth a say, together with other steps such as 'the right to representation in the state and other structures' and an 'autonomous and representative structure of the youth' in our Youth Policy (n, will ensure that young people have a voice in the future of this country.
- 2.5 A popular argument against lowering the voting age to 16 is that this will be seen as political expediency on the part of the ANC, because it will too obviously increase its votes.

 2.6 It is also said that persons of 16 years are too young to make informed political decisions, are open for manipulation and as examples once again are quoted the so-called 'lost generation' of the 80's who gave up school and made the country ungovernable, manipulated by politicians (m. Consideration should be giwen_to whether personsiof 16 are as open t5" undue influence as suggested. However, the interpretation of their participation_ih the 80's, depends_on Which side of the apartheid divide you stand and stood, ahd Mprogressive should not fall for such expedient arguments.

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2.7 Another argument is
right to stand for electic
forbid SC"th Africa having a 16 year old as member of
parliament, regional governor or even president! Apart from
th fact that if the electorate con ider a person suitable,
they will vote or not vote for her/him of whatever age, there
is not a lot of recent international examples of 18 year old
presidents.
However, there are some from the Middle Ages: Joan van Arc
was 17 when she took Orleans from the English, Ivan the
Terrible was the same age when he commenced to make his name
as the 'Te rible' and was crowned the czar of Russia, Edward
the Black Prince was 16 when he t-iumphed at the Battle of
rezy. (m
2.8 Demographically South Africa has similar patterns as the
rest of the Third World. A total of 18 million of South
Africans are under the age of 19 (10). Youth and children
therefor make up a large part of the population. This fact
alone should necessitate a look at the issues of this section
of the population, including their position as the future of
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the country.
3. The voting age and other rights
2.1 An important issue to consider is the extend to which
ting age is linked to maturity, the protection of children
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.inors and the extension of rights.
n22 2.2 The Uniteanations Juvenile Justiee Principles, am6hast
others list the following as rights of juveniles:
.____g t kegai-protection7 detentionaaS'a-last resort? ng._
incarceration and the establishment of juvenile
courts;nm, _hm " V_ M__
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aw-;::j:-ti-masocialtwelfare provided by the community/state7 "'t'MM"4t"tE

2.7 Another argument is that the right to vote implies thei right to stand for elections and be voted for - and heavens forbid oath Africa having a 16 year old as member of parliament, regional governor or even president! Apart from the fact that if the electorate consider a person suitable, they will vote or not vote for her/him of whatever age, there is not a lot of recent international examples of 18 year 0ld presidents.

However, there are some from the Middle Ages: Joan van Arc was 17 when she took Orleans from the English, Ivan the Terrible was the same age when he commenced to make his name as the 'Terrible' and was crowned the czar of Russia, Edward the Black Prince was 16 when he triumphed at the Battle of Crezy. (%

2.8 Demographically South Africa has similar patterns as the rest of the Third World. A total of 18 million of South Africans are under the age of 19 (10). Youth and children therefor make up a large part of the population. This fact alone should necessitate a look at the issues of this section of the population, including their position as the future of vhf 1:

the country.

- 3. The voting age and other rights
- 2.1 An important issue to consider is the extend to which voting age is linked to maturity, the proteCtion of children and minors and the extension of rights.
- :2i2 The UnitedmNations Juvenile stEiEe Principles, amongSt others list the following as rights of juveniles:
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 __ru_-pi. -Jhtf_-iegaitpretectionTtdetention-aS"a-iast'rescrtT'noHV"-_- m
 incarceration and the establishment of juvenile
 courts;

A a me.wai - social welfare provided bymthe-communityfstate7."V -i"_#b

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r orotection against abuse and violence;
8 protection in situations of war, and against
military conscription before the age of 18,
etc. (11)
2.3 However, the rights of juveniles/youth differs from
country to country. For example, the age for marriage without
consent from parents/guardians range from 12 to 21, in
different countries, so does the age for majority, school
leaving age where there is compulsory schooling, etc.
2.4 The age for rights and protection (majority) are
r44v-arw-Ty 14!", de T-n V'rnf-4rrv 2.
Vv-H:
(1)
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w m,
In South Africa there is a difference between voting age ( 8)
and age of maturity (21), and no consistency with regards age
and rights/protection.
2.5 To illustrate the point, a 16 year old in South Africa
can have a licence to a firearm (a boy at 14), execute a will,
get married without consent of the minister, and is criminally
liable. If you are 17, you can sign up for military
conscription (if you a boy and _white), take out life
insurance, consent to medical surgery and apply for majority
if you are economically independent from your parents. an
2.6 And if your were a black 16 year old in the 1980's you
were likely to be in detention without trial under the State
of Emergency (an estimated 11 000 children or 40% of all
detainees) or other 'unrest related' offenses (18 000 children
were arrested and held awaiting trial in police cells), had
your school occupied by soldiers, were subjected to torture,
hshot at by soiaiers ( at least 312 ohildren were killed by
police in the 80's)_or you were not_staylhg at home_and going
.._h.__...._ .__. . _ . _ . . -....,._ _ __.
to school because the security'forces were looking for yotho
affIIbf"EHe2Eforementionea upon you.(1m
2.7 WWhen, it suited__those_.inh power,wnyouth "ares regarded as"
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a democratic dispensation should allow youth full protection and
rights as human beings, and their should be no ambiguity
about the purpose of their protection and the extend of their
rights, as well as who decides about these rights.
3. Vbting age and Maturity
3.1 There are a number of theories about the phycological
development and maturity of adolescents. What theorist agree
upon, is that the phycological development of youth differ
from society to society. because it dep
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factors such as - levels of industrialisation and
urbanisation, access to education, family structires the
traumas of war and violence, work, cultural attitudes,
community life, demography of a country, etc, etc. (u)
3.2 There is a need to objectively look at how these factors
manifest themselves in the South African context and the life
experience of our youth. To mention but a few - in 1988 for
drops out of school before completing standard 4 (13. In
October this year it was reported Chi: there are close to 9
000 juvenile offenders in South African prisons (the
Department of Prisons and Correctional Services disagreed with
the figures, according to them there are only about 4 CCC
juv eniles in prisons!) H6L One out of every three pregnancies
in SOL th africa is a teenage pregnancy uvu
3.3 Pronouncements about the need to protect the immature
young against manipulation is good and well, but should take
in consideration the very concrete life experience of this
very 'immature' and young.
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3.4 Arguments of incompetence have obvious force when applied to infants and young childreh, who are still in the care of parents, teachers and other responsible and concerned adults, __-and-awho i'are largely unaware of MVgovernment and, its

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significance. In the case of adolescents, the claims both oi political incompetence and of general lack of responsibility are less compelling. By the age of 15 and 16 most young people mature adults.

- 4. Conclusion
- 4.1 This paper argue for the voting age to be 16. This is an issue for debate in all sectors of the movement and in broader society. The ANC Youth League feel that it is an issue that should be most rigorously pursued by the youth of this country, who wiii be directly affected by whatever the outcome of the debat is.

Notes

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Appendix A
Socio-Economic Situation of S outh African
Youth, some Statistics
October 1992
ngulatign
1' 18 million South Africans are under 19 years (out ofa total population 0H 35 million)
^{\prime} 20% of the population are in the age group 16 - 24 years
2' 35% are in the age group 16 - 34 years
Eguggtig
1' Per capita expenditure black and white child 1:4 (1989/1990)
3" Between 3.5 - 5 million children/you'h of school gain; age (7 - 16) are not tn
school (SAIRR research, July 1991)
't In 1990 the total number of school drop outs were estimated at 814 562 (10%) of
the total of 7 298 107 pupils enrolled from Sub A to Std 10.
a' Every year, close to 300 000 youth are added to the ccnservative'ty esumated
5 - 6 million non-litemte South Africans
Ungmplgvmgn;
a:
55% of the unemployed are under 29 years
:1 only 20% of new job seekers are able to End employment, the majority of whom are youth
Pri n
3'1 of the96 540 persons in prisons daily, the majority are under 30
:1 there are an estimated 9 000 juveniles in prisons (1992)
Teenage prev. nangy
It one out of every three pregnancy in South Africa is a teenage pregnancy
(12 - 17 years)
i l . rvi
1' there are very little social services for black youth, who are also affected
by the general lack of services like hospitals, clinics. social workers, counselling
:ernccs unemployed benet'tts, etc
5 there is a general lack of sport and recreational facilities in mostblack townships
and schools.
Sources
' Race Relations Survey. 1991/92. South African Institute of Race Relations
8 Central Statisticai Services
1' 'Black Youth in Crisis: Facing the Future' Papers delivered to the IEP
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