

BACKGROUND PAPER
TO THE CONFERENCE FOR DONORS

1. In 1984 a Development Plan was adopted for the ANC Dakawa Development Centre. In accordance with this plan a construction programme was implemented to cater for a projected population estimate of 5000 by the year 1989 - a figure that proved to be a gross over-estimate.
2. During 1989 the ANC decided to convene a Conference for Donors with the specific objective to raise funds for the completion of the Dakawa Development Centre.
3. The major donors at Dakawa have been Norway and Denmark for the general construction programme while a number of others such as FINNIDA, Nordic Operation Dayswork, etc also participated. Norway in particular felt that for it to continue funding at Dakawa there had to be a guarantee that other donors would pledge assistance for the remaining development programme. Furthermore, there was general consensus that the projections made in 1984 should be reviewed and the 1984 Development Plan revised according to changed circumstances.
4. It was decided to convene the Conference for Donors during 1990, and a Preparatory Meeting was held in Dar es Salaam in December 1989. Later, agreement was reached to convene the Conference on October 15-18 1990. Three main objectives were identified:
 - a. to present donors with the Revised Development Plan for Dakawa.
 - b. to lay the basis for improved coordination between the ANC and donors.
 - c. to solicit donor assistance for ^{Dakawa} external projects.
5. The unbanning of the ANC in February 1990 meant that the future of the ANC's external projects had to be reviewed. The NEC Policy Statement of April 21 1990 indicated that it would be short-

Norway's
Concern

OBJECTIVES

Policy Statement

sighted to abandon all existing external projects because the process of negotiations could be protracted and there could be a dramatic reversal in the white power structure in South Africa. The latter would affect legal oppositional work and necessitate once more external facilities for struggle. It is not yet absolutely clear that the political changes in South Africa are irreversible. The movement, therefore, considers it necessary to continue to bear responsibility for its membership, particularly with regard to training and development. The continuing education crisis caused by Bantu Education and the high unemployment in South Africa increases this responsibility. Thus projects such as SOMAFCO and the Dakawa Development Centre should remain operational, for some years to come. It is possible to provide education and skills training externally for 1500 out of school youth from South Africa.

6. In view of this, the Conference for Donors was still considered to be necessary to continue with the development of Dakawa, although on a smaller scale.

7. At the same time the need to set up projects inside South Africa became a priority and departments began to adjust to this reality. Donors meanwhile conveyed their interest in providing assistance within the country and are reluctant to consider new capital investment externally.

Internal
Donor firm

8. Considering all these factors the original objectives for the Conference were revised accordingly as follows:

New
OBJECTIVES

- a. discuss the implications of the unbanning of the ANC and the need to set up ANC projects within South Africa.
- b. to present donors with the ANC priority areas of funding.
- c. to present donors with a revised Development Plan for Dakawa.
- d. to lay the basis for improved coordination between the ANC and donors.
- e. to discuss a coordinated involvement of donors in the implementation of large scale projects.
- f. solicit donor assistance for external and internal projects.

PREPARATIONS SO FAR

9. The following tasks have already been attended to:

- a. a Prep Meeting was held in Dar es Salaam on December 4th 1989. Eight donors sent representatives to this meeting.
- b. two sub-committees one in Lusaka and the other in Tanzania were set up. The Committee in Tanzania is being assisted by Norwegian Peoples Aid (NPA) which administers Norwegian Government assistance to the ANC.
- c. circulars have been sent to some Chief Representatives for lists of donor invitees from their regions. The response from Donor Organizations wishing to attend has been overwhelming.

So far 11 Chief Representatives have responded and they recommend that invitations should be sent to 116 invitees, as shown in the table below.

<u>COUNTRY</u>	<u>GOVERNMENT</u>	<u>NGO'S</u>
Australia	1	8
Belgium		4
India	1	
Italy		4
FRG		19
Sweden	1	16
Japan	5	14
UK		20
Finland	1	3
Norway	2	6
Denmark	2	9
<u>TOTAL</u>	<u>13</u>	<u>103</u>
<u>GRAND TOTAL: 116</u>		

Lists of invitees are still expected from 4 Chief Representatives and the overall total of invitees could be over 170.

- d. the Tanzanian Regional Committee together with NPA has made provisional reservations for hotel accommodations and conference facilities and a list of about 20 invitees from Tanzania has been drawn up.
- e. after consultations between the Office of the Treasurer-

*Sub-Committee
on Projects*

General and the Construction and Technical Departments of Dakawa, the 1984 Dakawa Development Plan has been revised in line with the decision of the Treasury Secretariat and the Department of Education to concentrate on three major activities in Dakawa - education, training and agriculture.

- f. with the financial assistance of Norway, SIDA and Denmark, a firm of architects and planners and two expatriate architects, the Revised Development Plan has been prepared and by August detailed plans for individual proposed projects will be ready for submission to donors.

ISSUES FOR CONSIDERATION

10. At it's meeting held on the 14-15 July ,1990 ,the Treasury Secretariat discussed the Conference for Donors where it was decided to reassess the objectives and scope of the Conference. The view of the Treasury Secretariat was that it may be desirable to revert back to the original objective of the Conference , namely to discuss and solicit assistance for the completion of the Revised Dakawa Development Plan . Discussion of donor assistance for projects in South Africa should be postponed to a later date, perhaps in early 1991. Originally , when the subject matter of the Conference was Dakawa we anticipated about 60 donors to attend. Now that the Conference will discuss projects in South Africa, there is far greater donor interest and hence the likelihood of having nearly 200 donor participants willing to attend the Conference.

T/Sec's
View

Most donors including our traditional supporters have already indicated that they wish to provide assistance within the country and not outside, particularly as regards capital investment. Their primary interest in the Conference for Donors is to hear about our development project strategies and priorities for South Africa. This creates a dilemma for us because ANC Departments (except DAC and NWS) are not yet in a position to be definitive about what projects they will wish to set up in South Africa. In spite of two memoranda to departments, there have been no responses from departments.

Deptal planning

A Consultative Seminar on Projects was being planned for late July in Johannesburg, with the participation of about 100 ANC, MDM and other people concerned with Projects.

Unfortunately, this cannot now be held until some time in September.

One of the aims of this Consultative Seminar is to enable us to present an overall strategy for development projects and project priorities in South Africa including possible concrete project proposals, to the October Conference for Donors. The

postponement of this Consultative Seminar will make it difficult, if not impossible, to formulate adequate presentations about internal needs and strategies to the Conference for Donors.

A TWO-STAGE APPROACH

11. To overcome the difficulty in making suitable presentations about out internal needs and priorities, we could consider a two-stage approach:

a. on October 15-18 1990, a small-scale consultation is held with several carefully selected donors to present to them the Revised Dakawa Plan and budgets for the running and maintenance of Dakawa and SOMAFCD.

b. The second stage will be the convening of a Conference for Donors in early 1991, with the participation of as many donors as are willing to participate.

PURPOSE OF THE PREPARATORY SEMINAR ON JULY 29, 1990

12. The Treasury Secretariat has decided to convene the one-day Preparatory Seminar on the Conference for Donors with the following objectives

1. to re-examine the objectives for the Conference of Donors
2. to consider the two-stage approach outlined above
3. to set up mechanisms for preparatory activities
4. to consider the Revised Dakawa Development Plan

20/7/90